### Human and Labor Rights in the 2026 FIFA World Cup

A Roadmap for Civil Society Engagement and Organizing in Mexico

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EMPOWER

December 2020

# CONTENT



## DEFINING A COMMON OBJECTIVE

Develop a roadmap for civil society engagement and organizing on human and labor rights in the context of the 2026 FIFA World Cup.

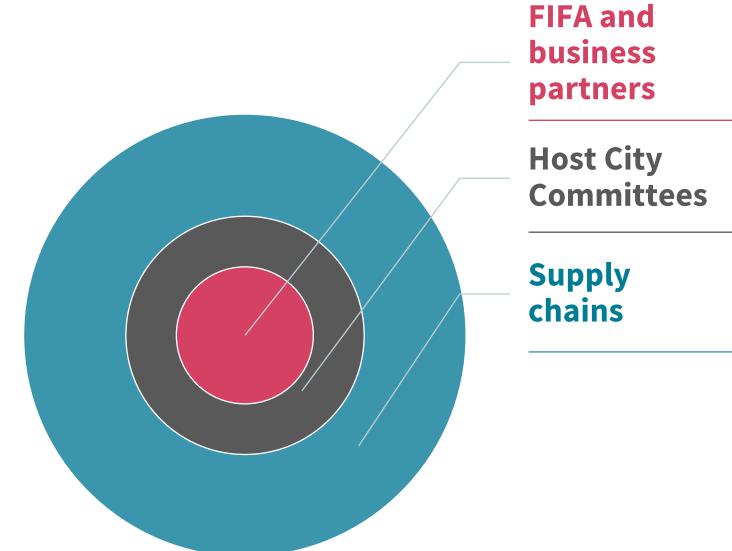
#### Human rights in sports (MSEs)

• Improving the human rights and sustainability impact of mega-sporting events.

# Human and labor rights through sports

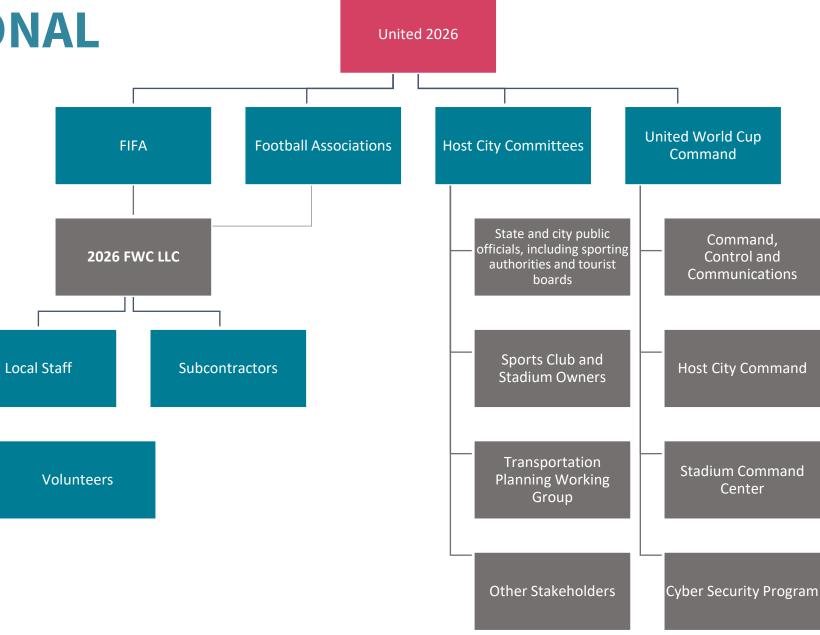
- Strengthening worker rights in key sectors in Mexico and the U.S. as well as those of migrant workers.
- Building an inclusive civil society movement centered around structural issues in host cities.

### **KEY ACTORS**

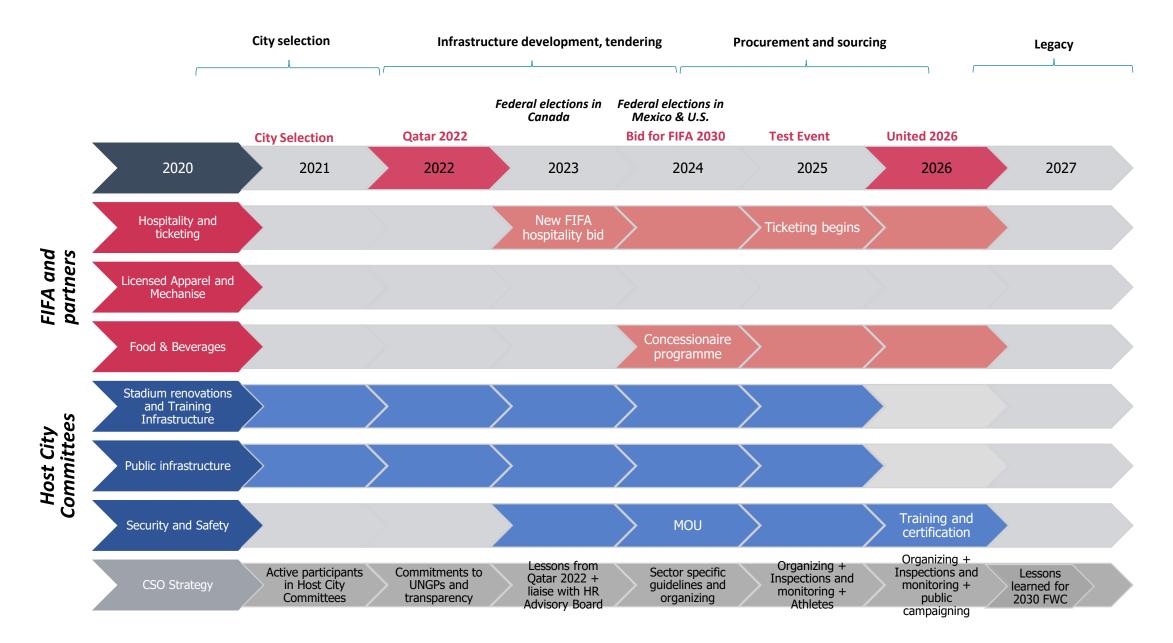


A and siness tners	FIFA subsidiary Football associations Sponsors and marketing affiliates Suppliers, contractors Broadcasters
st City nmittees	City governments & national governments Stadium owners Suppliers, contractors
oply	Trade & employer associations Official & protection unions

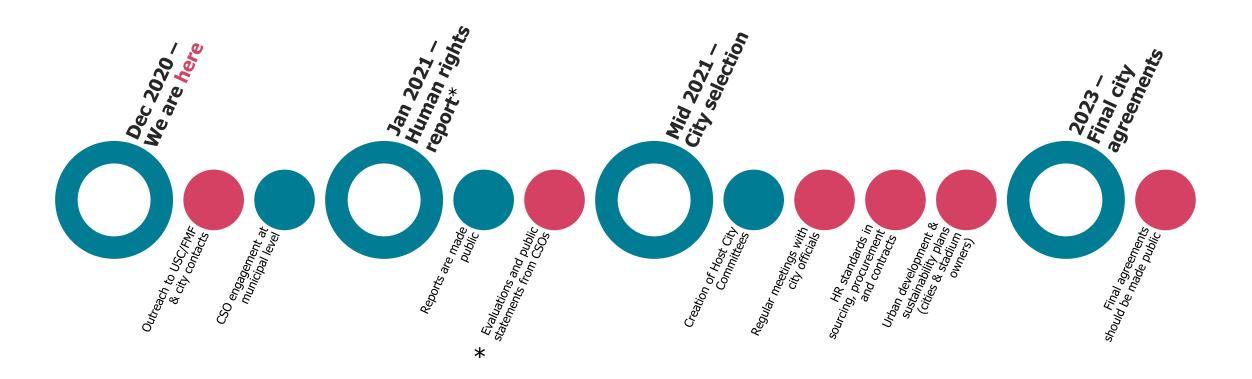
# ORGANIZATIONAL STRUCTURE



### **FIFA TIMELINE**



### **KEY MOMENT: CITY SELECTION**



**To be discussed**: Do cities have enough time to engage with CSOs *and* prepare the human rights report by January? How will Mexican and Canadian cities be evaluated? How will FIFA make sure that *all* cities are held to exemplary standards? How do we coordinate efforts nationally and regionally to avoid civil society fragmentation? What should be FIFA's role after host city committees are created?

\* Cities should be evaluated not only on their human rights reports but also on their human rights record during the COVID-19 and economic crises.

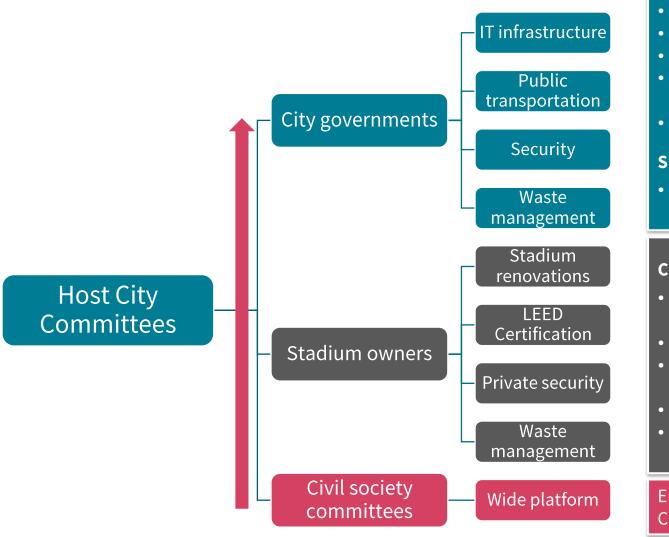
### **SO...WHO IS RESPONSIBLE FOR HUMAN RIGHTS AND SUSTAINABILITY?**



- United 2026 Bid was a "public promise," but contractual agreements are what counts.
- FIFA has a restrictive view of its responsibility since it ultimately transfers responsibility to Host City Committees.
- Concern re. football associations as FIFA intermediaries since they're not held to the same standards (e.g. UNGPs).
- FIFA's current policy is diffused responsibility, risk reduction, and "Do not harm"; instead we should demand shared responsibility and a "Do good" approach.

### ADVOCACY AND ORGANIZING GOALS

### **Host City Committees**



#### **Policies and regulations**

- Regulation of private security companies
- Waste picker volunteers in CDMX
- Human rights standards in procurement process, contracts
- Open contracting standards, beneficial owners of suppliers
- End protection contracts in key sectors
- Ordinances and commitments regarding responsible sourcing (e.g. independent worksite inspections)
- Inclusion of informal workers and street vendors

#### Specific to tournament

 CSO involvement in urban development & sustainability plans (together with stadium owners)

#### Commitments

- UNGPs for football clubs and stadium operations, including sourcing of merchandise, equipment, and apparel
- Mandatory due diligence (mHRDD)
- Involvement of affected communities in construction, infrastructure planning, and agreements
- Full and transparent vetting of private security companies
- Independent organizing for stadium workers (cleaning, food and beverage, waste management)

Environment, mobility, urban planning, sustainability, housing (19S in CDMX), street vendors, platform workers, insecurity, etc.

### **FIFA and its business partners**

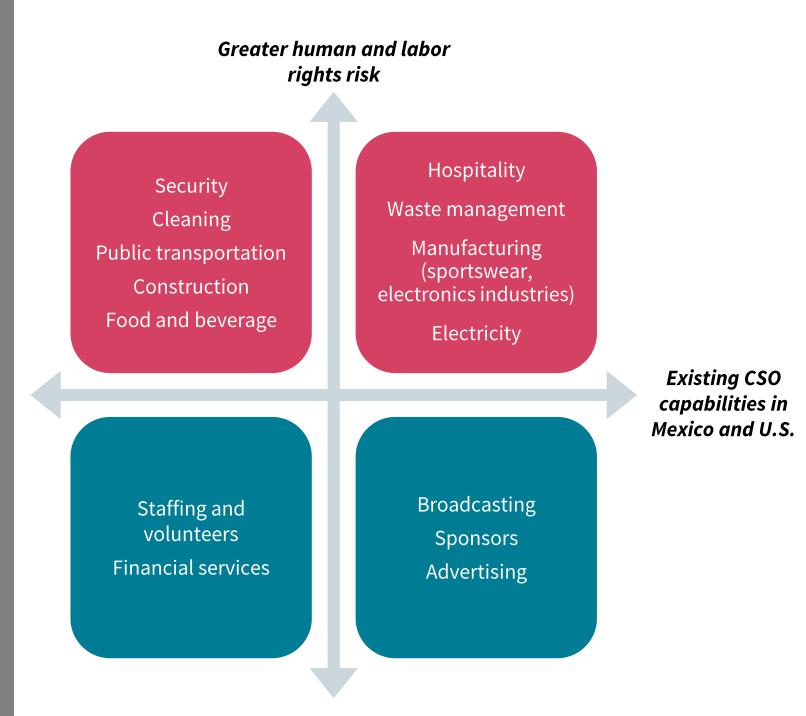


**Transnational organizing models** 

# SUPPLY CHAIN ACCOUNTABILITY

#### How should we prioritize?

- Build independent, local organizing capacity
- Focus on freedom of association, collective bargaining, and eliminating protection contracts
- Improve regulation of recruitment agencies
- Insist upon exemplary standards in all tournament-related temporary contracts, including parity between all three countries





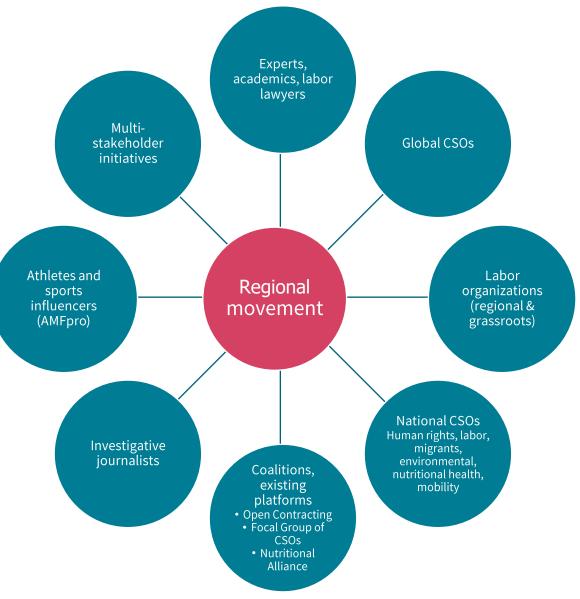
# **ALLY MAPPING**

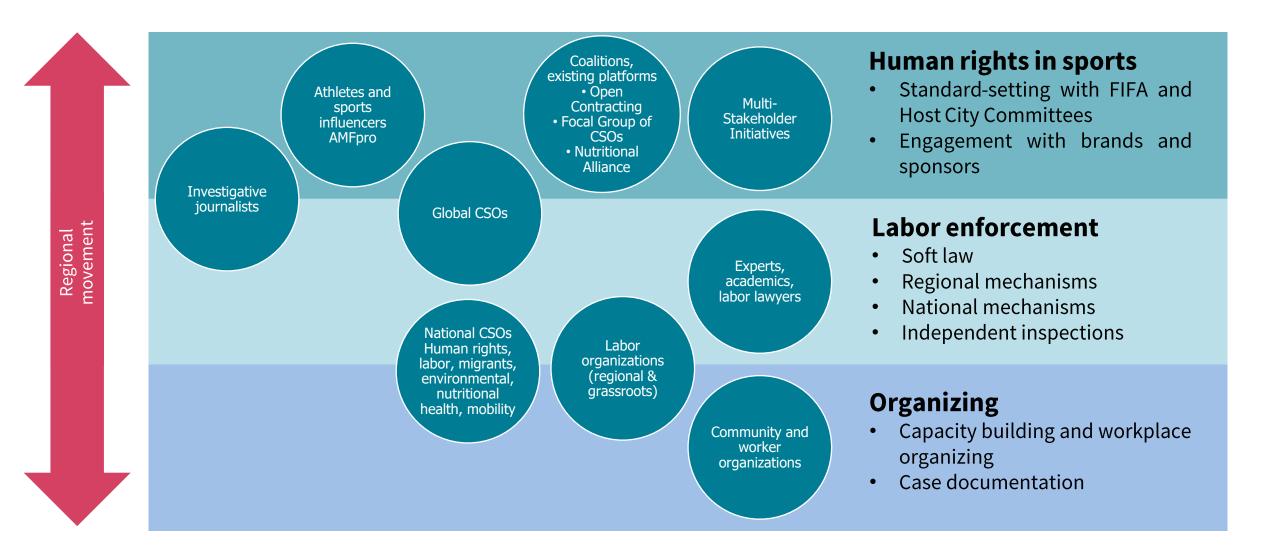
#### Key challenges:

- Powerful, incumbent official unions and protection contracts
- Developing a critical counternarrative to this MSE
- Building organizing capacity at myriad worksites
- Private and public security forces

#### To be discussed:

• Can COVID-19 be an opportunity, for example to disrupt the official unions' stronghold in key sectors in Mexico?





# MEXICAN LABOR REFORM TIMELINE

Jun 2019: Coordinating Council begins its functions

Aug 2019: Protocol for the Authentication of Collective Bargaining Agreements published

**Sep 2019:** Local Conciliation and Arbitration Boards (CABs) present timelines for completing transition to labor tribunals

**Nov 2019:** Publication of Organic Law for FCCLR

**Jan 2020:** Deadline for unions to adapt internal procedures and by-laws to implement free and secret votes for union leaders

May 2020: Deadline for unions to adapt internal procedures and by-laws in order to obtain a Certificate of Representation

**Nov 2020:** Union registration files handed over to FCCLR. First phase of "New Labor Model" implementation begins in 8 states.

May 2021: FCCLR begins to register unions and CBAs

May 2022: Local Conciliation Centers and Labor Tribunals begin to function.

May 2023: FCCLR and Labor Tribunals begin to review conciliation cases; deadline for authentication of existing CBAs

• Review of local CBA review plans, timelines, and progress to complete pending cases every 6 months.

# REGIONAL MECHANISMS AND OPPORTUNITIES

- Test the USMCA Chapter 31 rapid response mechanism (RRM)
- Submissions under the labor provisions of free trade agreements, particularly in cases where there is evidence of forced or child labor.
- U.S. city ordinances on responsible sourcing ("sweat free").

### Key gap in regulation and crossborder government coordination:

• Monitoring and supervision of recruiters and recruitment networks.



Source: United 2026 Bid book

### **KEY REGULATORY AND LEGAL FRAMEWORKS**

	Jurisdiction	Mechanism / Legislation	Main Gaps
Business & Human	Mexico	<ul> <li>Mexican Constitution – 2011 Reform</li> <li>Amparo proceedings (constitutional complaints)</li> <li>Social &amp; environmental impact assessments, prior consultation of indigenous populations</li> <li>CNDH Complaints (General Recommendation 37/2019)</li> <li>Corporate criminal liability</li> </ul>	<ul> <li>Deficiencies in the new <i>Fiscalía</i></li> <li>Political obstruction, corruption – glass ceiling of impunity</li> <li>Attacks against human rights and environmental defenders</li> </ul>
Rights Accountability	Regional / International	<ul> <li>UN Universal Declaration; UNGPs; UN Convention on the Rights of the Child; UN Special Rapporteurs, UN Global Compact</li> <li>Inter-American Human Rights System</li> <li>OECD Complaints (Guidelines for Multinational Enterprises) and National Contact Points (NCP)</li> <li>EU Directive on Mandatory Human Rights Due Diligence (<i>in process</i>)</li> <li>U.S. Alien Tort Claims Act (ATCA)</li> <li>U.S. Global Magnitsky Human Rights Accountability</li> </ul>	<ul> <li>Voluntary principles: White/green/pink washing</li> <li>Lacks teeth</li> <li>Lack of political will</li> </ul>
Labor Rights	Mexico	<ul> <li>Federal Work Act</li> <li>2015 and 2019 labor reforms</li> <li>Class action lawsuits</li> </ul>	<ul> <li>Simulation of the Authentication process of CBAs</li> <li>Governance of FCCLR</li> </ul>
	Regional / International	<ul> <li>USMCA: Labor consultations; Facility Rapid Response Mechanism (RRM) and panel investigations; FTA submissions on forced labor</li> <li>ILO Declaration on Rights at Work; ILO complaints procedures and Commissions of Inquiry</li> </ul>	<ul> <li>The USMCA RRM has not been tested, and it not clear whether it applies to apparel and agriculture</li> <li>The ILO complaints procedure lacks clout</li> </ul>
	Mexico	<ul> <li>AML Law, National Anti-Corruption System (SNA)</li> <li>General Transparency Law, Access to Information System (SAI)</li> <li>FIU (SHCP) blocked persons' list (BPL) – part of the Egmont Group</li> <li>Whistleblower protection to public servants</li> </ul>	<ul> <li>Deficiencies in the new <i>Fiscalía</i></li> <li>Political obstruction, corruption</li> <li>Inexistent whistleblower protection in private sector</li> </ul>
Anti-Corruption & Transparency	U.S.	<ul> <li>Foreign Corrupt Practices Act (FCPA)</li> <li>Other sanctions regimes (AML, TF)</li> <li>Whistleblower protection / Dodd-Frank Act</li> </ul>	<ul> <li>Not always leads to criminal liability</li> <li>Money from sanctions or asset recover does not reach victims</li> </ul>
	Regional / International	<ul> <li>FATF/GAFILAT</li> <li>Inter-American Convention Against Corruption, OECD, UN Convention against Corruption</li> </ul>	

# CONCLUSIONS

### CSO involvement in design and planning stages...this is <u>now</u>!

- Greatest leverage *vis-a-vis* FIFA and partners is *now*.
  - COVID's impact on FIFA's finances
  - As soon as host city committees are created, FIFA's leverage decreases or so it says.
  - None of the football associations have made commitments to the UNGPs or transparency, and they are key partners in the tournament.
- Greatest leverage *vis-a-vis* host cities is *now*.
  - Monitor cities' human rights track record during COVID to make sure it is considered during city selection
  - Influence the design of organizing committees and their human rights strategies
  - Pressure cities to:
    - Meaningfully consult local and regional CSOs
    - Embed human and labor rights standards in the procurement process and contracts
    - Create a regular space for CSO participation

# Long lasting change (human and labor rights) depends on local capacity building and worksite organizing.

### NEXT RESEARCH STEPS

- 1) Analyze existing collective bargaining agreements in Mexico
- 2) Monitor procurement and target research at sub-national, sectoral, and worksite levels
- 3) Monitor construction, transportation, waste management, security, and energy projects that will supply host cities and stadiums
- 4) Create a wiki-style platform for CSOs to communicate and constantly update research and collective intel
- 5) Expand the scope of research to include U.S. actors and supply chains

# ANNEX: PROCUREMENT AND SUPPLY CHAIN ANALYSIS IN KEY SECTORS

# KEY SECTORS FOR HOST CITY COMMITTEES

### CONSTRUCTION

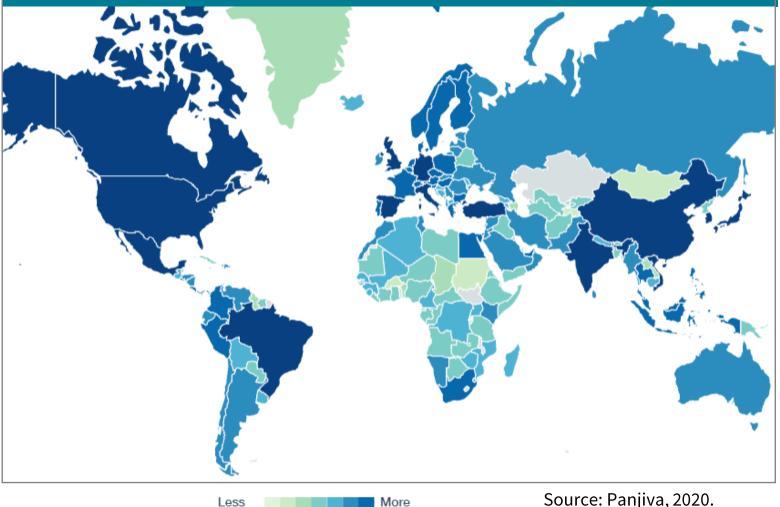
### **Standard Supply Chain**



Key Players	Key Risks	Opportunities
Regional Actors: MTY, GDL, CDMX	<ul> <li>Human Rights: prior consultation and local participation; land disputes, access to water and housing</li> <li>Labor Rights: Abusive hiring practices, protection contracts, hiring of vulnerable populations (migrant population)</li> <li>Financial Crimes: corruption &amp; money laundering</li> </ul>	<ul> <li>Labor enforcement</li> <li>Greater supply chain transparency</li> <li>Linkages to Asia</li> <li>CBA and human rights standards in public/private contracting</li> </ul>

The 2026 World Cup will use preexisting stadiums. However, stadiums will still need to be updated, and there are other infrastructure requirements, for example regarding the updating of public transportation systems and accommodation.

Imports: Articles of Stone, Plaster, Cement, Asbestos, Mica or Similar Materials



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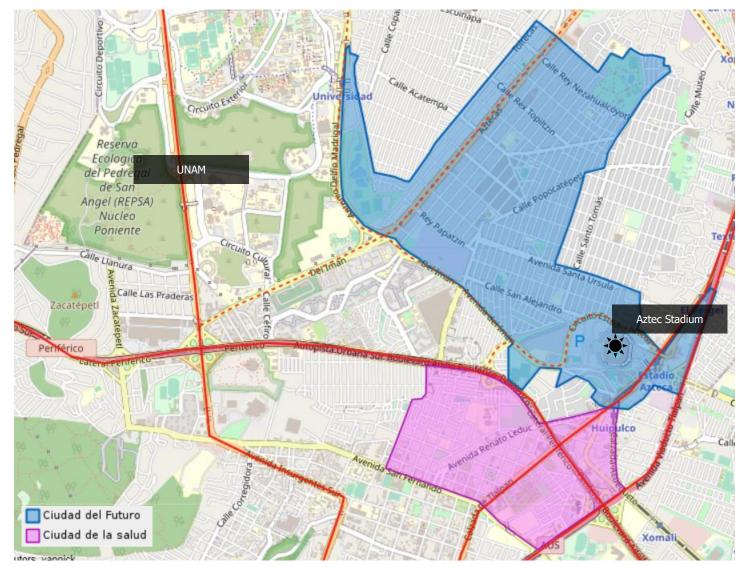
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### **Preexisting infrastructure**

	Guadalajara	Mexico City	Monterrey
Stadium	Chivas OmniLife Stadium	Azteca Stadium	BBVA Bancomer Stadium
Venue Specific Training Site (VSTS)	Club Tecos AC Club Atlas Colomos Club Chivas San Rafael ITESO	Pumas La Cantera Club América Centro de Alto Rendimiento – FEMEXFUT Estadio Olímpico Universitario	Irish Institute San Roberto International School Campus San Agustín ITESM Universidad de Monterrey
FIFA Fan Fest	Plaza de las Américas "Juan Pablo II" Square Plaza Liberación	Zocalo square Chapultepec Park	Explanada de los Héroes Parque Fundidora
Accommodation	Grand Fiesta Americana Hilton Hotel W Hyatt Regency Andares Guadalajara Presidente Intercontinental	Presidente Intercontinental Hyatt Regency Mexico City Royal Pedregal Hotel Radisson Paraíso Perisur Hotel Presidente InterContinental	Holiday Inn Monterrey Norte Best Western Hotel Valle Real SAFI Royal Luxury Valle Quinta Real Camino Real Holiday Inn Parque Fundidora
Transportation (airports, train/bus lines)	Miguel Hidalgo y Costilla Intl. Airport Sistema de Tren Eléctrico Urbano (SITEUR)	Mexico City Intl. Airport Metro CDMX Metrobus CDMX	Monterrey Intl. Airport Metro Monterrey (Metrorrey)
Hospitals	Centro Médico Puerta de Hierro Hospital San Javier Hospital Real San José	Hospital Angeles del Pedregal Hospital Médica Sur Hospital Ángeles Acoxpa	Zambrano Hellion Christus Mugerza Centro Doctor's Hospital Christus Muguerza Vidriera

### Case Study: Land conflict in Mexico City

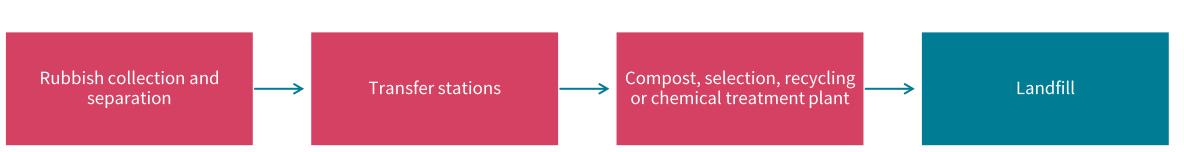
- 2015-16: Local opposition to an urban development project in the neighborhoods surrounding the Aztec Stadium and the National Autonomous University of Mexico (UNAM).
- 2017-20: Local opposition to another housing development due to water shortages.



Source: GeoComunes, 2016.

### WASTE MANAGEMENT

One of the United Bid's environmental goals is for the 2026 World Cup is zero waste. The Monterrey, Guadalajara, and Mexico City city governments will be largely responsible for waste management, with some services subcontracted, and widespread use of volunteer waste collectors. The basic waste management process is similar between cities, whilst the subcontracting of services varies between cities.



### **Basic Waste Collection Process**

Key Players	Key Risks	Advocacy Opportunities
<ul> <li>Reciclados Integrales Ambientales (operates a landfill in Estado de México)</li> <li>Tecnosilicatos de México (operates a landfill in Estado de México)</li> <li>Hasars (operates a landfill in Zapopan)</li> <li>Caabsa (shareholder in OHL, operates a landfill and has been awarded rubbish collection contracts in Guadalajara)</li> <li>BANOBRAS (part financing improvements in Nuevo León's waste management system through a PPP)</li> </ul>	<ul> <li>Hazardous work: limited protective clothing for rubbish collectors, old collection vehicles emitting harmful fumes.</li> <li>Labor rights: many collectors are volunteers with no job security or social security.</li> <li>Displacement: volunteers losing work to selection and recycling companies.</li> <li>Environmental: harmful emissions from old collection vehicles, landfills pollute.</li> <li>Human health: pollution from landfills passed on through air, soil and water systems.</li> </ul>	<ul> <li>United Bid zero waste promise</li> <li>City level waste reduction programs in all three Mexican host cities</li> <li>Mexico City's Human Rights Commission's has already made a recommendation regarding waste management and volunteer workers.</li> </ul>

### SECURITY

FIFA's mandate to ensure that soccer events taking place across the world are as safe and secure as possible. For the 2026 World Cup in particular, the three host countries will sign a Memorandum of Understanding to establish the United Command Center (UCC), a unified command structure which will coordinate all security efforts throughout the event. This will link and coordinate federal and local security forces and stadium/venue/hotel private security companies.



Key Players	Key Risks	Advocacy Opportunities
<ul> <li>Big tech &amp; security companies already providing services to security agencies in all three states (Palantir, Amazon, Thompson Reuters, DevTech, Northrop Grumman)</li> <li>Lobo S.A. de C.V. (private security for the Estadio Azteca), and R.G. Seguridad Privada S.A. de C.V. (private security for the Estadio BBVA)</li> </ul>	<ul> <li>Links to organized-crime</li> <li>Human rights: physical security un/related to the event, freedom of expression and assembly, freedom of movement, right to privacy and data protection, cybersecurity, linkages with abusive state practices (arbitrary detention, excessive use of force, deportation, criminalization of migrants, separation of families, racialized surveillance)</li> <li>Labor Rights: Abusive hiring practices (temporary contracts), protection contracts, health &amp; safety, discrimination</li> <li>Financial crimes: linkages to criminal economies; conflicts of interest; corruption</li> </ul>	<ul> <li>diligence of all private security companies hired for the event.</li> <li>Regulate revolving door between public and private security sectors, particularly for UCC staffers.</li> <li>Improve regulation/standards, and</li> </ul>

### ELECTRICITY

The United Bid makes a commitment to embedding renewable energy solutions into the hosting of the event. It establishes a set of environmental goals and targets, including that the event will be carbon neutral, and that the competition will be powered using renewable energy.

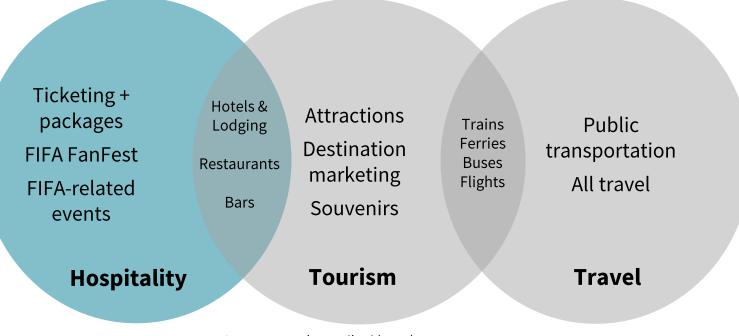
**Key Suppliers** 

Company	Product and examples of companies supplied to	Key Players Key	/ Risks	Advocacy Opportunities
Siemens Gamesa	Wind turbines to EDF and ENEL			
Vestas	Wind turbines and park maintenance and management for ENGIE	Federal Electricity Commission     Human     environme	Human Rights:	Labor EnforcementPriorconsultationandcommunity
GE Renewable	Wind turbines for ENGIE	anargy produced by projects	on, right to	participation
Canadian Solar	Manufactures its own solar panels and supplies EDF	was under the first and	determination, violence against human rights and environmental defenders, impacts on traditional livelihoods Labor Pights:	Adoption of a human rights due diligence (HRDD) for all renewable energy projects
Elecnor	Responsible for design, engineering, and supply of equipment for Agua Prieta II thermal plant	Center (CENACE) environme		
Jinko Solar	World's largest manufacturer of photovoltaic panels	Engie, IENOVA, Alten Energías		Greenwashing of companies linked to
JA Solar	World's second largest manufacturer of photovoltaic panels	Renovables, Jinkosolar, Atlas Renewable Energy, EDF health & sa	n contracts,	human rights violations (ex. Grupo México's wind farm in
Trina Solar	World's third largest manufacturer of photovoltaic panels			Monterrey)

# **KEY SECTORS FOR FIFA AND ITS BUSINESS PARTNERS**

### HOSPITALITY

### **Overlapping Supply Chains**



Source: Based on Zailani (2011).

Match Hospitality AG is the worldwide exclusive rightsholder responsible for the delivery of FIFA's Official Hospitality Program until 2023.

#### HOSPITALITY

In the 2026 World Cup, FIFA will need to ensure the accommodation of teams, FIFA officials, referees, partners, media, and fans in the host cities.

**Advocacy Key Players Key Risks Opportunities** Human Rights: environmental impact, right to water, land International disputes, indigenous people's brands: Hilton Labor rights; links to human trafficking, Worldwide enforcement sexual exploitation, and Holdings, prostitution. CBA and human Marriott rights standards International, for migrant Labor Rights: Abusive hiring Hyatt Hotels and workers practices (temporary contracts), Jing Jiang protection contracts, hiring of Greater International vulnerable populations (migrant transparency population), discrimination and Sustainability and National harassment waste players: Grupo management Posadas and **Financial Crimes**: Linkages with Grupo Presidente criminal economies; corruption & money laundering.

### **Hotels Proposed by Candidate Host Cities**

	Guadalajara	Mexico City	Monterrey
Venue Specific Team Hotel	Grand Fiesta Americana (Grupo Posadas) Hilton (Hilton Worldwide Holdings) Hotel W (Marriott International)	Royal Pedregal Hotel (Algase S.A. DE C.V. – Jing Jiang International) Radisson Paraíso Perisur Hotel (Jing Jiang International)	Holiday Inn Monterrey Norte (International Hotel Group -IHG) Best Western Hotel Valle Real (Best Western International, Inc.) SAFI Royal Luxury Valle (Desarrollo Optima, S.A. de C.V.) Quinta Real (Grupo Empresarial Ángeles)
FIFA VIP Hotel	Hyatt Regency Andares Guadalajara (Hyatt Hotels)	Presidente InterContinental (InterContinental Hotels Group – Grupo Presidente)	Camino Real (Grupo Empresarial Ángeles)
FIFA Venue Hotel	Presidente InterContinental (InterContinental Hotels Group – Grupo Presidente)	Hyatt Regency Mexico City (Hyatt Hotels)	Holiday Inn Parque Fundidora (International Hotel Group -IHG)

### LICENSED APPAREL AND SPORTING GOODS

Host countries are obliged to provide legal guarantees that they will undertake measures to protect FIFA's commercial rights prior to and during the tournament.

### **Basic Supply Chain**

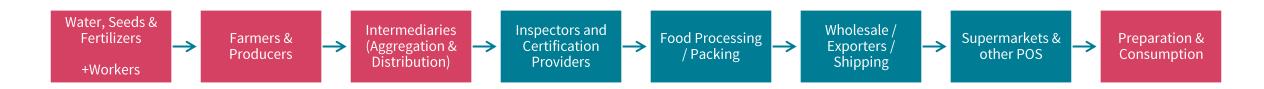


Key Players	Key Risks	Advocacy Opportunities
<ul> <li>Adidas AG (key sponsor, FIFA Human Rights Advisory Board)</li> <li>Nike</li> <li>Industrias Manufactureras MYR, S.A. de C.V. (adidas Tier 1 supplier, key supplier of FEMEXFUT teams)</li> <li>Industrias Voit, S.A. (match ball licensee)</li> <li>FIFA usually selects a local company to manage retail and merchandising.</li> </ul>	Human Rights: environmental impact Labor Rights: Abusive hiring practices (temporary contracts), protection contracts, health & safety, forced labor, child labor, hiring of vulnerable populations (migrant population), discrimination and harassment, outsourcing	<ul> <li>Labor enforcement</li> <li>Great exposure (leverage) given the 2026 World Cup context</li> <li>Linkages with Asia and Central America</li> <li>CBA and human rights standards for temporary workers</li> <li>Sustainability and waste management</li> </ul>

### **FOOD AND BEVERAGE**

MSEs lead to a significant rise in demand for food and drinks. The U.S. is the biggest importer of food products from Mexico. In 2018 it imported USD 26.63 billion worth of food. The most exported products in 2018 were beer (USD 4.49 billion), avocado (USD 2.62 billion), berries (USD 2.28 billion) and tomato (USD 2.1 billion). Mexico is the world's largest exporter of beer, avocados, and tomatoes.

### **Basic Supply Chain**



Key Players	Key Risks	Advocacy Opportunities
<b>Avocados</b> : The Joseli Group, Aguacates la Bonanza, Aguacates JBR, Avocado Export Company	<b>Human Rights</b> : environmental degradation, water use, food sovereignty; linkages to violence and organized crime	Labor enforcement Two key Mexican exports to the U.S. <b>Migrant workers</b> in Mexico and the U.S.
<b>Tomatoes</b> : Comité Sistema Producto Tomate Nacional, Confederación de Asociaciones Agrícolas del Estado de Sinaloa, Asociación Mexicana de Horticultura Protegida A.C, Consejo Agrícola de Baja California A.C.	<ul> <li>Labor Rights: Abusive hiring practices (temporary contracts), protection contracts, health &amp; safety, child labor, hiring of vulnerable populations (migrant population), discrimination</li> <li>Financial Crimes: linkages to criminal economies</li> </ul>	Worker rights in supermarkets and other POS <b>CBA</b> and human rights standards for temporary/guest workers Sustainability and environmental impact Linkages with Hospitality and Tourism

### Mexican Tomato and Avocado Exports to the U.S., by Port of Lading

Port of Lading Names by Value (USD)



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